

Message Text

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ORIGIN EB-11

INFO OCT-01 EUR-25 IO-14 ISO-00 ORM-03 SR-02 SS-20 NSC-07

SPC-03 SAJ-01 VO-03 L-03 SCA-01 TRSE-00 PA-04 PRS-01

USIA-15 CAB-09 CIAE-00 COME-00 DODE-00 DOTE-00 INR-10

NSAE-00 RSC-01 FAA-00 INSE-00 OMB-01 /135 R

DRAFTED BY EB/AN:PJGLASOE:CR ORM:CCPAPPAS

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EUR/SOV:PJLYNN

EUR/SOV:WDYESS

EUR/SOV:JFMATLOCK

EB/AN:MR. STYLES

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R 161750Z MAR 74

FM SECSTATE WASHDC

TO AMEMBASSY MOSCOW

INFO AMEMBASSY ROME

USMISSION GENEVA

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E.O. 11652 N/A

TAGS: ETRN, UR

SUBJECT: AEROFLOT REFUSAL TO TICKET TCP CASES

REF: MOSCOW 6119, GENEVA 943

1. AEROFLOT REFUSAL ISSUE FOR RUBLES TICKETS FOR TRAVEL ON PANAM TO PERSONS WHO ARE NOT PROCEEDING DIRECTLY TO US IS CLEAR VIOLATION OF ONE OF BASIC PRINCIPLES OF US-USSR CIV-AIR BILATERAL. PARAGRAPH 3, ARTICLE 14 OF 1966 AGREEMENT PROVIDES THAT PASSENGERS, REGARDLESS OF CITIZENSHIP, SHALL BE FREE TO CHOOSE AIRLINE AND SHALL BE FREE TO PAY IN CURRENCY OF COUNTRY WHERE PAYMENT TAKES PLACE. ADDITIONAL-
LY, THERE NOTHING IN PANAM-AEROFLOT AGREEMENT WHICH GIVES
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AEROFLOT ANY GROUNDS FOR JUSTIFYING SUCH REFUSAL. ON THE

CONTRARY, AMENDMENT NUMBER 16 OF MARCH 15, 1972, REMOVED ANY POSSIBLE AMBIGUITY IN THIS AREA BY MAKING EACH AIRLINE THE OTHER'S GENERAL SALES AGENT ON ITS WORLDWIDE NETWORK.

2. GENEVA 943 INDICATES THAT FUNDS ARE AVAILABLE TO FINANCE TCP NEEDY CASES. ALSO, AS EMBASSY MOSCOW AWARE, ARRANGEMENTS MAY ALSO BE MADE IN NEAR FUTURE TO PERMIT DIRECT TRAVEL MOSCOW-US AND ELIMINATE ROME STOPOVER. THUS TCP PROBLEM MAY SOLVE ITSELF.

3. NONETHELESS, WE BELIEVE IT ADVISABLE TO RAISE THIS ISSUE WITH THE SOVIETS AND FEEL THIS MAY BE AN APPROPRIATE TIME. AEROFLOT HOPES BEGIN WASHINGTON SERVICE IN APRIL AND ESTABLISH OFFICE HERE, WHILE PANAM NOT INTERESTED AT THIS TIME IN SERVICE TO LENINGRAD. WE ARE THEREFORE IN FAVORABLE POSITION TO PRESS SOVIETS ON AVIATION QUESTIONS. UNLESS EMBASSY PERCEIVES OBJECTION, IT IS REQUESTED MAKE FORMAL REPRESENTATION TO SOVIET AUTHORITIES THAT CONTINUING REFUSAL (AS DEMONSTRATED IN INSTANT CASE) OF AEROFLOT ISSUE TICKETS FOR CARRIAGE ON PANAMS WORLDWIDE SERVICES IS VIOLATION PARA 3 ARTICLE 14 OF 1966 AGREEMENT AND CONTRARY ITS OBLIGATIONS TO PANAM AS ITS GENERAL SALES AGENT. EMBASSY SHOULD INSIST THAT SUCH PRACTICES CEASE. KISSINGER

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Message Attributes

Automatic Decaptioning: X
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Concepts: REFUGEE RESETTLEMENT, AIR FARES, PASSENGER TRANSPORTATION
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Copy: SINGLE
Draft Date: 16 MAR 1974
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: morefirh
Disposition Case Number: n/a
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Disposition Date: 28 MAY 2004
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